



Full Council	Tuesday, 12 July 2022	Matter for Information and Decision
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Report Title: **Special Severance Payments by Local Authorities**

Report Author(s): **David Gill (Head of Law & Democracy / Monitoring Officer)**

Purpose of Report:	To inform Council of the publication and contents of the Statutory Guidance issued by the Department for Levelling Up, Housing and Communities in relation to the making and publication of Special Severance Payments by Local Authorities.
Report Summary:	The report sets out the statutory guidance all local authorities are required to have regard to in making Special Severance Payments, the types of payments that fall within the purview of the guidance, the processes to be followed and the amendments to delegations required to the Constitution in order to facilitate compliance with the guidance.
Recommendation(s):	A. That the content of the report and appendices be noted; B. That Council approves the amendments to the Constitution (as set out in paragraphs 5.7, 5.8 and 5.9 of the report).
Senior Leadership, Head of Service, Manager, Officer and Other Contact(s):	<p>Philippa Fisher (Strategic Director) (0116) 257 2677 philippa.fisher@oadby-wigston.gov.uk</p> <p>David Gill (Head of Law & Democracy / Monitoring Officer) (0116) 257 2626 david.gill@oadby-wigston.gov.uk</p>
Corporate Objectives:	Not applicable.
Vision and Values:	Accountability (V1)
Report Implications:-	
Legal:	The Council is required to comply with the Statutory Guidance to ensure that any Special Severance Payments are lawful.
Financial:	There are no implications directly arising from this report.
Corporate Risk Management:	Reputation Damage (CR4) Regulatory Governance (CR6)
Equalities and Equalities Assessment (EA):	There are no implications arising from this report. EA not applicable.
Human Rights:	There are no implications directly arising from this report.
Health and Safety:	There are no implications arising from this report.
Statutory Officers' Comments:-	
Head of Paid Service:	The report is satisfactory.

Chief Finance Officer:	The report is satisfactory.
Monitoring Officer:	As the author, the report is satisfactory.
Consultees:	None.
Background Papers:	Report entitled 'Special Severance Payments by Local Authorities' to the Policy, Finance and Development Committee on 28 June 2022
Appendices:	<ol style="list-style-type: none"> 1. Statutory Guidance on Special Severance Payments 2. Special Severance Payment

1. Background

- 1.1 This report introduces to Members the content of the Best Value Statutory Guidance regarding the making and publication Special Severance Payments by Local Authorities issued by the Department for Levelling Up, Housing and Communities on 12 May 2022. The Guidance replaces the revoked Restrictions on Public Sector Exit Payment Regulations.
- 1.2 This report was presented to the Policy, Finance and Development Committee at its meeting on 28 June 2022, at which the Committee unanimously resolved to note the contents of the report and its appendices and to recommend to Council that the Constitution be amended (as set out in paragraphs 5.7, 5.8 and 5.9) accordingly as set out at recommendation B.

2. What are Special Severance Payments?

- 2.1 The guidance explains that Special Severance Payments are payments made to employees, officeholders, workers, contractors, and others outside of statutory, contractual or other requirements when leaving employment in public service. It also explains that employers may sometimes consider making such a payment in situations where the individual concerned resigns, is dismissed, or agrees a termination of contract.
- 4.1 The following do not constitute Special Severance Payments:
- Statutory redundancy payments;
 - Contractual redundancy payments, whether applicable to voluntary or compulsory redundancy, and whether agreed by collective agreement or otherwise
 - Redundancy payments made in line with the requirements of the Local Government (Early Termination of Employment) (Discretionary Compensation) (England and Wales) Regulations 2006;
 - Payment for untaken annual leave;
 - Payments ordered by a court or tribunal or agreed as part of a judicial or non-judicial mediation;
 - Payments made to compensate for ill-health, injury or death of the worker.
- 2.3 The following types of payments are likely to constitute Special Severance Payments:
- Any payments reached under a settlement agreement between the employer and employee to discontinue legal proceedings without admission of fault;
 - The value of any employee benefits or allowances which are allowed to continue beyond the employee's agreed exit date;
 - Write-offs of any outstanding loans;
 - Any paid special leave, such as gardening leave;

- Any honorarium payments or gifts;
- Any hardship payments;
- Any payments to employees for retraining related to their termination of employment.

2.4 The following types of payments may constitute Special Severance Payments, depending on the terms of the individual's contract, relevant statutory provisions, any non-statutory applicable schemes and other relevant terms and conditions:

- Pay or compensation in lieu of notice (depending on the contractual basis for its payment);
- Pension strain payments arising from employer discretions to enhance standard pension benefits.

3. When should Special Severance Payments be paid?

3.1 The guidance recognises that there may be exceptional circumstances where the existing statutory or contractual entitlements, or both, are insufficient to facilitate an exit or to offer sufficient compensation for loss of employment or office.

3.2 The guidance also states that councils may also consider a Special Severance Payment in order to settle disputes, where it can be properly demonstrated that other routes have been thoroughly explored and excluded. After receiving appropriate professional advice, it may then possibly be concluded that a special severance payment is the most suitable option and prudent use of public money.

4. What should the process be for authorising Special Severance Payments?

4.1 Local authorities must comply with the duty of Best Value. In considering whether it is appropriate to make a Special Severance Payment, local authorities therefore need to consider whether such a payment would be a proper use of public money. The draft guidance explains that councils should be able to demonstrate their economic rationale behind proposed Special Severance Payments including consideration of:

- Whether there is any feasible possibility of exiting the individual at a lower cost. Only where there is no such possibility should a Special Severance Payment be considered;
- How the exit payment will be perceived by the public and whether it is in line with the duty to manage taxpayers money appropriately;
- What alternative use could be made of that expenditure. All Special Severance Payments necessarily reduce the funds that would otherwise be available to deliver important public services;
- The setting of any potential precedent (e.g. where a Special Severance Payment is made to certain employees and not others);
- Evidence for additionality, i.e. that those offered Special Severance Payments would not have, under any circumstances, been willing to leave with their statutory and contractual benefits alone.

4.2 The guidance also states that councils should seek legal advice on the prospects of successfully defending an employment tribunal claim, if an employee were to take a legal route to appeal any grounds of their employment being terminated. The chance of success and the costs likely to be incurred should be noted and weighed up against the costs of making a Special Severance Payments.

4.3 The Council should also:

- ensure that these payments are not used to avoid management action, disciplinary processes, unwelcome publicity or avoidance of embarrassment;
- consider aligning with private sector practice, where payments are typically less generous. This is important given the added duty in the public sector to prudently manage taxpayers' money; and
- manage conflicts of interest to ensure that individuals who are the subject of complaints play absolutely no role in deciding whether cases should be settled from public funds.

4.4 The guidance explains that those approving a Special Severance Payment related to a settlement agreement should be provided with appropriate evidence that attempts were made to resolve disputes before they escalated to a legal claim. They should also bear in mind that even if the cost of defeating an apparently frivolous or vexatious claims will exceed the likely cost of that settlement to the employer, it may still be desirable to take the case to formal proceedings. This is because winning such cases will discourage future frivolous or vexatious claims and demonstrate that the council does not reward such claims.

5 Who should approve any Special Severance Payment and what should the process at Oadby and Wigston Borough Council be?

5.1 The guidance states that any Special Severance payments over £100,000 will require the approval of Full Council and that any Special Severance Payment between £20,000 and £100,000 should be personally approved and signed off by the Head of Paid Service, with a clear record of the Leader's approval and that of any others who have signed off the payment. Special Severance Payments below £20,000 may be approved by any other authorised officer and it is proposed that both Strategic Directors are given appropriate delegation.

5.2 The guidance also says that as part of their duties, an authority's s151 Officer, and where appropriate, the Monitoring Officer, should take a close interest in and be able to justify any special severance payments that are made by that authority and in particular any payments made that are not consistent with the content of this guidance. Clearly, however, if any of the senior officers mentioned here are to be the recipient of the payment, they should not play any part in the decision-making process.

5.3 In order to adopt the approach referenced in the guidance and provide the appropriate written evidence, legal and HR advice to support any decision on a Special Severance Payment it is proposed that a pro forma report be completed with HR and legal input. The proposed pro forma is at **Appendix 2** and adopts the format of the pro forma for HM Treasury Approval for Special Severance Payments.

5.4 The only exception to the completion of a pro forma report in advance of an agreement being reached that is proposed is that for an urgent case such as agreeing a settlement payment during an employment tribunal case or settling on the court steps where the ability to agree the best possible resolution for the Council can be time dependent. In these cases it is proposed that the Head of Law and Democracy continues to have the delegated authority to settle proceedings in the best interests of the Council and that the pro forma report be prepared as soon as reasonably practicable after the event and be provided to the Head of Paid Service and Leader with an explanation as to why urgent agreement was required.

- 5.5 In so far as a limit on these officer's authority then the Localism Act 2011 requires the Council to prepare a pay policy statement for each financial year. Section 40 of the Act includes provision for the Secretary of State to issue guidance on the content and application of senior pay statements. The Council must have regard to this guidance in the exercise of its functions under the pay accountability provisions.
- 5.6 The guidance makes clear that full council should be given the opportunity to vote before large salary packages are offered in respect of a new appointment and that the Secretary of State considers that £100,000 is the right level for that threshold to be set. The guidance also provides that full council should have the opportunity to vote before large severance packages beyond a particular threshold are approved for staff leaving the organisation. As with salaries on appointment, the Secretary of State considers that £100,000 is the right level for that threshold to be set.
- 5.7 It is therefore proposed that the constitution be amended to include delegation to the Head of Paid Service with the approval of the Leader and in consultation with the Section 151 Officer/ Deputy Section 151 Officer, Monitoring / Deputy Monitoring Officer and a Senior HR officer to approve any Special Severance Payment above £20,000 and below £100,000 upon receipt of the completed report.
- 5.8 Likewise it is also proposed that the constitution be amended to include delegation to the Strategic Directors in consultation with the Section 151 Officer/Deputy Section 151 Officer, Monitoring/Deputy Officer and a Senior HR Officer to approve any Special Severance Payment below £20,000.
- 5.9 Where the proposed payment is to the Head of Paid Service, to avoid a conflict of interest the guidance expects that the payment should be approved by a panel including at least two independent persons. It is therefore proposed to extend the delegation of the Appointments Committee (supplemented by at least 2 members of the Independent Remuneration Panel) to consider such matters and make recommendations to Full Council as necessary.

6 Annual Reporting

- 6.1 In accordance with schedule 1 of the Accounts & Audit Regulations 2015 the Council discloses in its annual accounts the remuneration of senior employees including details of any severance payments.
- 6.2 It is proposed that at the same time that the annual accounts are presented that the Audit Committee be provided with the information as to any Special Severance Payment made during the financial year regardless of the seniority of employee. All reporting should be anonymised and comply with data protection law.